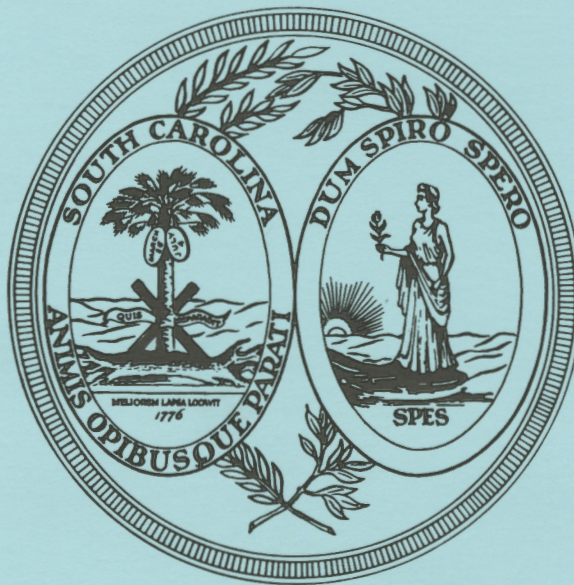


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SOUTH CAROLINA ELECTION COMMISSION



ANNUAL REPORT 1993-1994

Printed Under The Direction Of The
State Budget And Control Board

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STATE DOCUMENTS

State of South Carolina

COMMISSIONERS

WILLIAM B. DEPASS, JR.
Chairman

ROGER LEAKS, JR.
Vice Chairman

DR. NEAL D. THIGPEN

DR. DEBORAH B. CURETON

DR. WALTER C. ROBINSON



Election Commission

2221 DEVINE STREET
POST OFFICE BOX 5987
COLUMBIA, S.C. 29250
PHONE: 734-9060
FAX: 734-9366

JAMES F. HENDRIX
Executive Director

ANN C. WOLFE
Deputy Director
Budget & Finance

MARCIA B. ANDINO
Assistant Director
Central Voter Registration System
and Computer Services

DONNA C. ROYSON
Assistant Director
Electronic Voting System

GARRY BAUM
Public Information Officer

LETTER OF TRANSMITTAL

Columbia, South Carolina
For Period Ending June 30, 1994

To Carroll A. Campbell, Jr., Governor,
and the General Assembly of the State of South Carolina:

In accordance with law, we are privileged to submit to you the 21st Annual Report of the South Carolina Election Commission. This report contains data and statistics from voter registration and other information as required.

Respectfully submitted,

A handwritten signature in black ink, appearing to read "William B. DePass", is written over a horizontal line.

William B. DePass, Chairman
Roger Leaks, Jr.
Deborah B. Cureton
Walter C. Robinson
Samuel W. Howell, IV

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SOUTH CAROLINA ELECTION COMMISSION

Post Office Box 5987

2221 Devine Street, Suite 105

Columbia, South Carolina 29205

734-9060 FAX 734-9366

COMMISSIONERS

William B. DePass, Jr., Chairman (1994) Columbia ... 779-8600

Roger Leaks, Jr., Vice-chairman (1996) Columbia

Dr. Deborah B. Cureton (1996) Lancaster

Dr. Walter C. Robinson (1994) Greenville

Samuel W. Howell, IV (1994) Charleston

EXECUTIVE DIRECTOR

James F. Hendrix ... 734-9060

ELECTION SERVICES

Donna Royson, Director ... 734-9004

Cheryl Goodwin

Beth Moon

INFORMATION SERVICES

Marcia Andino, Director ... 734-9065

Marti Taylor

Sheack Abraham

Rose Mary Glenn

Blondell M. Montague

Barbara Pagoota

Joyce B. Scott

ADMINISTRATIVE SERVICES

Ann C. Wolfe, Director ... 734-9069

Betty Brady

Nancy Foster

Janet Reynolds

Liz Simmons

POSTAL CENTER

Richard C. Behlmer, Supervisor ... 734-9072

Brian Refo

PUBLIC INFORMATION

Garry Baum ... 734-9070

HISTORY OF THE STATE ELECTION COMMISSION

The State Election Commission became a separate state agency on January 1, 1969. It had formerly functioned as a division of the office of Secretary of State. The General Assembly felt voter registration and the administration of elections were matters that should be removed from possible influence of partisan, elected officials and placed under the custody of a non-elected bipartisan board or commission. By the law which created the Election Commission, it was required that the Commission be composed of at least one member of the majority political party and at least one member of the largest minority political party represented in the General Assembly.

The State Election Commission operates under authority granted by 1968 Act No. 955, which is codified as Title 7-3-10 of the 1976 South Carolina Code of Laws, as amended.

ORGANIZATION OF THE STATE ELECTION COMMISSION

I. ADMINISTRATION

The functions of the Election Commission are administered by a five-member commission, which meets monthly in Columbia, and by an executive director who is the chief administrative officer of the agency. Policy, procedures and rules governing the various functions of the Commission are set by the election commissioners and carried out by the executive director. The executive director employs and maintains a working staff to assist him in carrying out his duties. During statewide general election years, it is necessary to employ additional personnel in order to carry out the increased responsibilities of the Election Commission at that time.

The Election Commission also considers and recommends changes in the Registration and Election laws to the General Assembly.

II. STATEWIDE VOTER REGISTRATION SYSTEM

The Election Commission is the coordinating center of South Carolina's computerized system of voter registration. All 46 counties report new registrations and registration changes via a statewide network. A computer file containing all registered voters is maintained and from this file are printed new lists of registered voters for every election held in the State: statewide, countywide, municipal or other. South Carolina was the first state in the country to use a statewide voter registration system and the second state to provide all counties with "on-line" access. Since 1967, this highly successful system has been maintained by the State Election Commission. On a daily basis, new voters are added, and voters who have died, moved, been convicted of certain crimes or otherwise become ineligible as electors are removed.

In this regard, reports must be obtained from other federal, state and local agencies and compared with the computer files. Detailed records and statistics are maintained on the number of registered voters in each county and precinct of South Carolina. Biannually, voters who have failed to vote in at least one election in a two year period are removed from the list of active voters and placed in an inactive file.

All 46 counties have "on-line" direct access to the SVRS which allows for input of new voters and changes to registrations. Since 1984, counties have found direct access to be a valuable tool which increases the efficiency of the board office. The system saves time in the process of adding new registrations, placing voters in the proper election districts, producing voter registration notifications and processing changes in registrations. This system also facilitates absentee registration and balloting.

All forms and materials used by the county boards of voter registration for registration are printed and paid for by the State Election Commission. The State Election Commission also provides, as a public service, the sale of precinct lists of registered voters at a reasonable cost to any registered elector.

III. AID TO COUNTIES

The Election Commission is charged by law with the responsibility of disbursing, to all counties, a state supplemental appropriation to aid in keeping the Board of Registration office open during normal courthouse hours. The amount received by the counties is based upon their respective populations.

IV. ELECTIONS

A. Office of Elections

The State Election Commission is the chief election office for the conduct of primary, general and special elections.

For statewide primary and general elections, this office prints and distributes all ballots, forms and other materials necessary to conduct such elections for President, State Officers, United States Senators and Congressmen and Constitutional Amendments.

B. State Board of Canvassers

After the conclusion of state and county primaries and statewide general elections, the five commissioners of the Election Commission act as the Board of State Canvassers. The Board certifies the results of these elections. They hear appeals and protests arising in the general elections only.

C. Educational Services

The State Election Commission conducts a comprehensive training program for election workers throughout South Carolina on a continuing basis and provides needed information to members of the public concerning election procedures in the state. A variety of election statistics regarding South Carolina's elections are also available upon request.

Educational Services, in conjunction with the various county election commissions, conducts a statewide training program for poll managers working in the primary and general elections. This program is aired to the managers at selected sites throughout the state via the Educational Television Network's closed circuit lines. Special telephone lines and talkback facilities provided by ETV are utilized to answer any manager's questions on the air. Most of the managers working in the primary and general Election take part in this training program.

Aiken, Anderson, Beaufort, Charleston, Cherokee, Greenville, Horry, Richland, Spartanburg, and Sumter counties continue to implement their in-county poll manager training programs. It is hoped that other counties will begin year round training in the future.

D. Electronic Voting System

The State Election Commission maintains the software and programs the voting machines used by 17 counties in the state to conduct elections at all levels of government. We provide proper security and protection to assure the machines used and the programs that produce the election results are free from tampering and fraud. All ballots for the machines are produced in the Commission's office and approved by the Director or Assistant Director.

ENERGY CONSERVATION PLAN AND GOALS

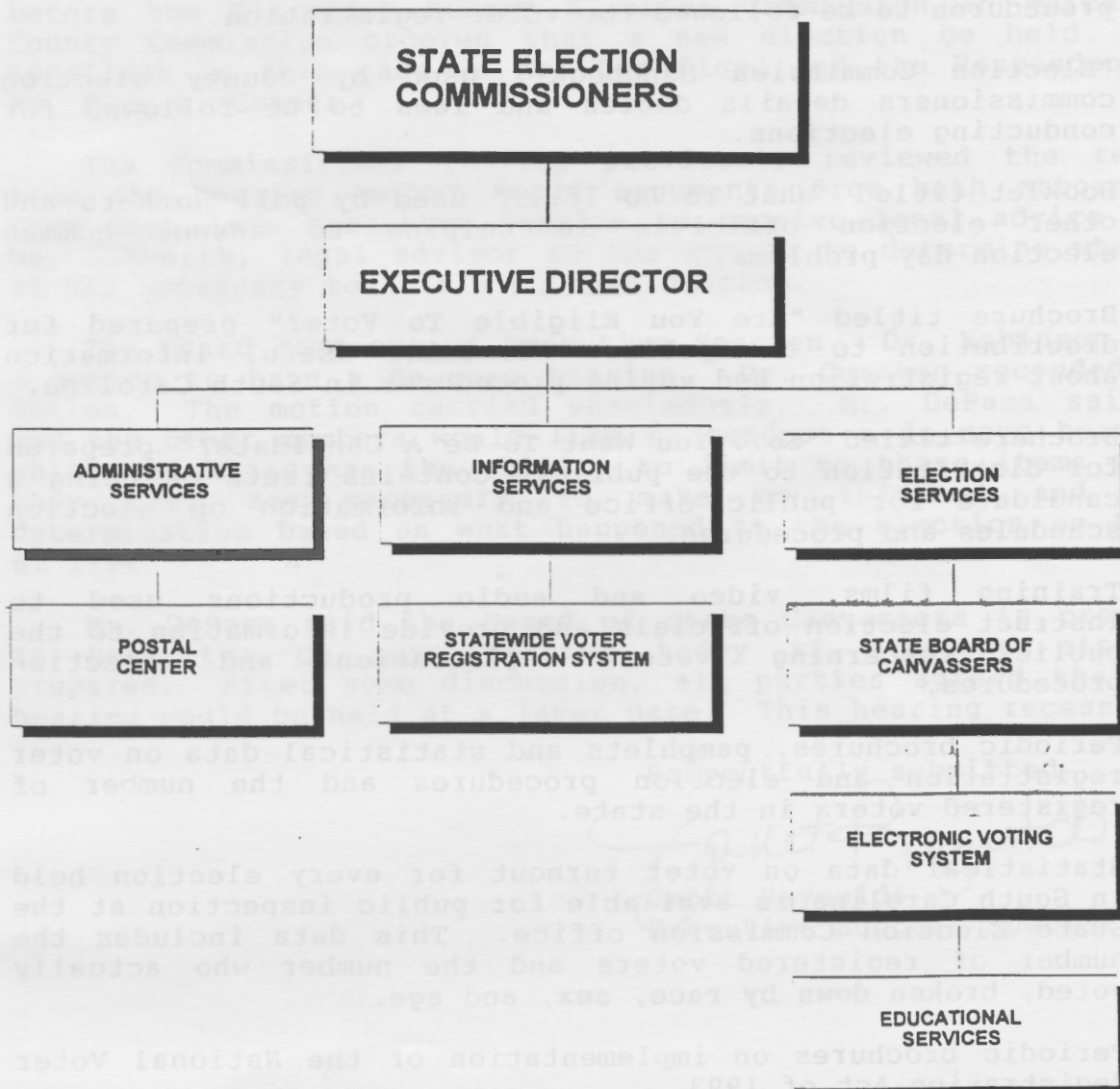
For errands around the city of Columbia, our courier plans one or two trips per day to cover all places. When office staff has to work in a county voter registration and/or election office, employees plan trips on the same day, so they can travel together, saving gas and auto usage. All lights are turned off as workers leave the office. All equipment is updated so as to use less energy.

Our energy goals are to continue carpooling to county offices and working more with county offices over the phone and by computer. The energy efficiency will be considered when purchasing office equipment.

**SUMMARY OF EXPENDITURES
JULY 1993 - JUNE 1994**

I.	Administration	\$ 254,770.
II.	Central Voting Registration System	580,192.
III.	Aid To Counties	429,480.
IV.	Elections Division	222,684.
V.	Employee Benefits	111,485.
VI.	General Election	0.
VII.	State Conducted Primaries.....	85,963.

TOTAL S.C. ELECTION COMMISSION \$ 1,684,574.



**SOUTH CAROLINA ELECTION COMMISSION
PUBLICATIONS AND TRAINING AIDS**

1. Registration and Election Laws of South Carolina
2. Annual Report
3. "Poll Manager's Handbook for Conduct of General Elections," published each even-numbered year in September or October
4. "Poll Manager's Handbook for Conduct of Primary Elections," published each even-numbered year in April or May.
5. "Selected Legal Opinions and Correspondence" ,used by county boards of voter registration, outlines procedures to be followed when problems arise in registration.
6. "Manual of Instruction for Voter Registration," used by county boards of voter registration, outlines clerical procedures to be followed for voter registration.
7. "Election Commission Handbook", used by county election commissioners details duties and laws to be followed for conducting elections.
8. Booklet titled "What To Do If..." used by poll workers and other election officials in helping to answer common election day problems.
9. Brochure titled "Are You Eligible To Vote?" prepared for distribution to the public. Contains useful information about registration and voting procedures in South Carolina.
10. Brochure titled "So...You Want To Be A Candidate?" prepared for distribution to the public. Contains facts on being a candidate for public office and information on election schedules and procedures.
11. Training films, video and audio productions used to instruct election officials and provide information to the public concerning voter registration and election procedures.
12. Periodic brochures, pamphlets and statistical data on voter registration and election procedures and the number of registered voters in the state.
13. Statistical data on voter turnout for every election held in South Carolina is available for public inspection at the State Election Commission office. This data includes the number of registered voters and the number who actually voted, broken down by race, sex, and age.
14. Periodic brochures on implementation of the National Voter Registration Act of 1993.

MINUTES

BOARD OF STATE CANVASSERS
Blatt Building, Room 108
1105 Pendleton Street
Columbia, South Carolina

April 21, 1994
1:30 p.m.

Present: Mr. William B. DePass, Jr., Chairman; Mr. Roger Leaks, Jr., Vice-Chairman; Dr. Deborah B. Cureton; Dr. Walter C. Robinson; Ms. Treva Ashworth, Sr. Asst. Attorney General; and Mr. James F. Hendrix, Executive Director.

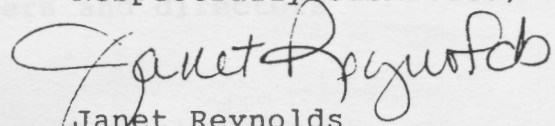
The Board of State Canvassers met on this date to hear an appeal for seat #3 on the Clarendon County School Board of Trustees. This case was appealed as a result of a hearing before the Clarendon County Election Commission in which the County Commission ordered that a new election be held. The Appellant in this case is Mr. Ben Floyd and the Respondent is Ms. Mary L. Cooper.

The Commissioners (having previously reviewed the record from the hearing below) heard arguments from both attorneys, then went into Executive Session to receive legal advice from Ms. Ashworth, legal advisor to the Board, to determine whether it was necessary to hold a de novo hearing.

The Board came out of Executive Session. Dr. Robinson made a motion to have a de novo hearing. Dr. Cureton seconded the motion. The motion carried unanimously. Mr. DePass said he and the other members would like to conduct a de novo hearing, which the Board has the ability to limit to those items which they feel are necessary to make an informed and fair determination based on what happened at the election on March 8, 1994.

Mr. DePass said the Board of State Canvassers is prepared to hear the de novo hearing today if everyone else is prepared. After some discussion, all parties agreed that the hearing would be held at a later date. This hearing recessed.

Respectfully submitted,



Janet Reynolds
Executive Support Specialist

MINUTES

**BOARD OF STATE CANVASSERS
County Courthouse
Manning, South Carolina 29102**

May 5, 1994
1:00 p.m.

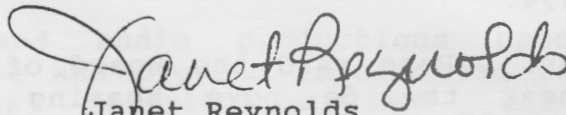
Present: Mr. William B. DePass, Jr., Chairman; Mr. Roger Leaks, Jr., Vice-Chairman; Dr. Walter C. Robinson; Mr. Sonny Jones, Attorney General's Office; and Mr. James F. Hendrix, Executive Director.

The Board of State Canvassers met on this date to hear an appeal for seat #3 on the Clarendon County School Board of Trustees. This case was appealed as a result of a hearing before the Clarendon County Election Commission in which the County Commission ordered that a new election be held. The Appellant in this case is Mr. Ben Floyd and the Respondent is Ms. Mary L. Cooper. At a hearing held before the Board of State Canvassers on April 21, 1994, the Board voted unanimously to hold a de novo hearing in this case on May 5, 1994 at 1:00 p.m. in Clarendon County.

After hearing testimony from several witnesses and oral arguments from both attorneys, the Board went into Executive Session. Upon returning to the courtroom Mr. Leaks made a motion that the Board of State Canvassers overturn the decision of the Clarendon County Election Commission to order a new election and that the Board of State Canvassers declare Ben Floyd the winner in the election for Clarendon County School Board of Trustees Seat #3. Dr. Robinson seconded the motion. The motion carried unanimously.

The hearing adjourned.

Respectfully submitted,



Janet Reynolds
Administrative Assistant

STATE ELECTION COMMISSION
EFFICIENCY AND EFFECTIVENESS FACTORS
JULY 1993 - JUNE 1994

Statewide Voter Registration

New registered voters	59,842
Changes	371,968
Counties using on line system	46
Support for voter registration system	
95 trips to 35 counties	
Statewide voter registration kick-off meetings	8
Absentee registration/balloting training sessions	6
Number trained	50
Motor Voter Training Sessions	4

Electronic Voting System

No. of databases/elections	125
No. of ballots printed	5000
Monthly phone calls	175
Support to counties...	
Trips for training	25

Administrative

Number of lists sold	701
Gross income from sale	\$103,467.
Expenditures	81,223.
Net income from sale	22,244.

Office of Elections

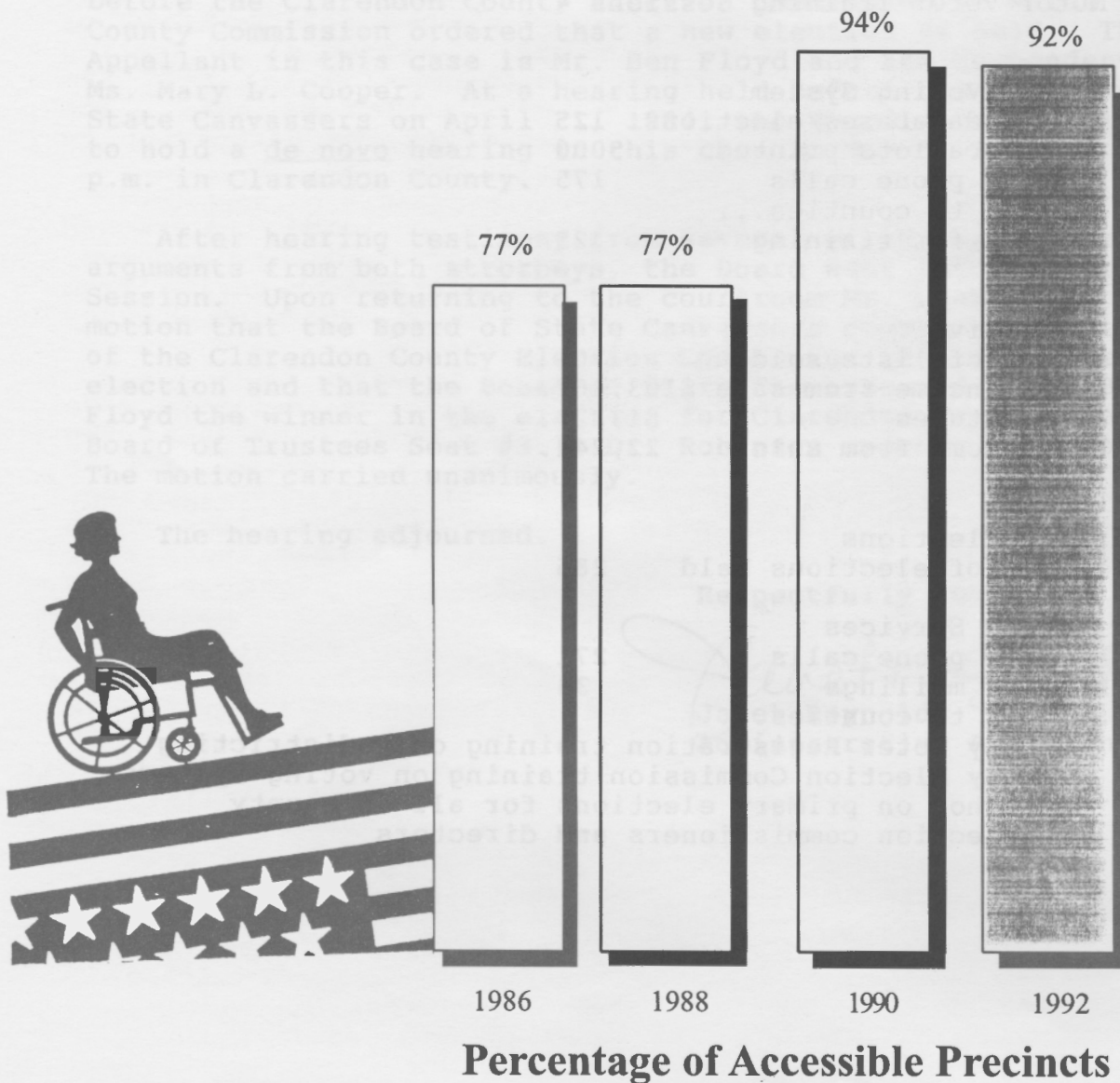
Number of elections held	286
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Educational Services

Monthly phone calls	271
Monthly mailings	34
Support to counties...	
County Voter Registration training on redistricting	
County Election Commission training on voting systems	
workshop on primary elections for all 46 county	
election commissioners and directors	

POLLING PLACE ACCESSIBILITY

The number of accessible precincts for elderly and handicapped voters in South Carolina greatly has greatly increased since the 1988 General Election. According to the 1992 Polling Place Accessibility report from the Federal Election Commission, South Carolina has 92% (1,607) of 1,750 reporting polling places accessible during the 1992 General Election. This is up from 77% in the 1988 and 1986 elections, but down slightly from 94% in 1990. The large number of accessible polling places is due to these being adapted for use by handicapped and elderly voters. Also, the increase is from polling places being moved to accessible buildings.



COUNTY	TOTAL	BLACK	WHITE	INDIAN	ORIENTAL	HISPANIC
01 - ABBEVILLE	10,244	2,775	7,455	2	8	4
02 - AIKEN	54,727	9,612	44,862	38	133	81
03 - ALLENDALE	4,654	2,875	1,777	1	0	1
04 - ANDERSON	55,646	6,028	49,532	29	50	7
05 - BAMBERG	7,300	3,865	3,424	8	1	2
06 - BARNWELL	9,554	3,307	6,229	10	5	3
07 - BEAUFORT	37,697	7,838	29,651	29	107	72
08 - BERKELEY	41,661	10,165	20,907	47	442	96
09 - CALHOUN	6,822	2,982	3,831	3	3	3
10 - CHARLESTON	119,115	35,424	83,059	78	398	156
11 - CHEROKEE	17,801	2,967	14,804	8	11	11
12 - CHESTER	14,078	5,444	8,628	4	2	0
13 - CHESTERFIELD	15,142	4,188	10,929	14	6	5
14 - CLARENDON	13,641	7,037	6,587	6	5	6
15 - COLLETON	13,561	5,183	8,343	31	2	2
16 - DARLINGTON	23,532	8,038	15,469	12	7	6
17 - DILLON	12,217	4,602	7,528	81	5	1
18 - DORCHESTER	33,011	6,905	25,776	112	159	59
19 - EDGEFIELD	8,700	3,377	5,311	0	11	1
20 - FAIRFIELD	9,844	5,100	4,733	6	1	4
21 - FLORENCE	48,283	15,274	32,864	33	80	32
22 - GEORGETOWN	20,626	7,247	13,345	9	22	3
23 - GREENVILLE	130,235	16,105	113,693	114	166	157
24 - GREENWOOD	22,587	5,037	17,511	4	22	13
25 - HAMPTON	9,443	4,844	4,588	6	1	4
26 - HORRY	63,874	7,732	55,867	127	102	46
27 - JASPER	7,248	3,835	3,397	4	4	8
28 - KERSHAW	20,786	4,814	15,918	16	21	17
29 - LANCASTER	21,448	3,672	17,746	10	16	4
30 - LAURENS	20,356	4,449	15,887	4	11	5
31 - LEE	9,863	5,579	4,276	2	5	1
32 - LEXINGTON	79,051	5,909	72,889	99	97	57
33 - MCCORMICK	4,195	2,314	1,878	3	0	0
34 - MARION	14,830	7,457	7,333	20	13	7
35 - MARLBORO	11,049	4,302	6,558	183	6	0
36 - NEWBERRY	14,341	3,212	11,109	3	12	5
37 - OCONEE	24,447	1,447	22,929	13	35	23
38 - ORANGEBURG	40,526	21,748	18,631	96	42	9
39 - PICKENS	35,171	2,071	33,017	12	44	27
40 - RICHLAND	122,807	42,490	79,322	118	552	324
41 - SALUDA	7,470	1,761	5,705	2	1	1
42 - SPARTANBURG	84,359	13,270	70,870	74	102	43
43 - SUMTER	34,698	13,767	20,770	33	73	55
44 - UNION	12,682	2,705	9,967	6	3	1
45 - WILLIAMSBURG	17,800	10,486	7,288	18	7	0
46 - YORK	51,166	6,808	44,161	96	85	16
TOTAL	1,438,288	356,047	1,066,354	1,624	2,878	1,378

COUNTY	WHITE	BLACK	ASIAN	HISPANIC	OTHER	TOTAL
01 - ALBANY	1,000	1,000	1,000	1,000	1,000	5,000
02 - ALCOA	1,000	1,000	1,000	1,000	1,000	5,000
03 - ALLEGANY	1,000	1,000	1,000	1,000	1,000	5,000
04 - ANDERSON	1,000	1,000	1,000	1,000	1,000	5,000
05 - BARNWELL	1,000	1,000	1,000	1,000	1,000	5,000
06 - BEAUFORT	1,000	1,000	1,000	1,000	1,000	5,000
07 - BERKLEY	1,000	1,000	1,000	1,000	1,000	5,000
08 - CALHOUN	1,000	1,000	1,000	1,000	1,000	5,000
09 - CHARLESTON	1,000	1,000	1,000	1,000	1,000	5,000
10 - CHESTER	1,000	1,000	1,000	1,000	1,000	5,000
11 - CHESTERFIELD	1,000	1,000	1,000	1,000	1,000	5,000
12 - CLARENCE	1,000	1,000	1,000	1,000	1,000	5,000
13 - COLLETON	1,000	1,000	1,000	1,000	1,000	5,000
14 - DARLINGTON	1,000	1,000	1,000	1,000	1,000	5,000
15 - DILLON	1,000	1,000	1,000	1,000	1,000	5,000
16 - DORCHESTER	1,000	1,000	1,000	1,000	1,000	5,000
17 - EDGEFIELD	1,000	1,000	1,000	1,000	1,000	5,000
18 - FAIRFIELD	1,000	1,000	1,000	1,000	1,000	5,000
19 - FLORENCE	1,000	1,000	1,000	1,000	1,000	5,000
20 - GEORGETOWN	1,000	1,000	1,000	1,000	1,000	5,000
21 - GREENVILLE	1,000	1,000	1,000	1,000	1,000	5,000
22 - GREENWOOD	1,000	1,000	1,000	1,000	1,000	5,000
23 - HAMPTON	1,000	1,000	1,000	1,000	1,000	5,000
24 - Horry	1,000	1,000	1,000	1,000	1,000	5,000
25 - JASPER	1,000	1,000	1,000	1,000	1,000	5,000
26 - Kershaw	1,000	1,000	1,000	1,000	1,000	5,000
27 - LANCASTER	1,000	1,000	1,000	1,000	1,000	5,000
28 - LAURENS	1,000	1,000	1,000	1,000	1,000	5,000
29 - LEE	1,000	1,000	1,000	1,000	1,000	5,000
30 - LEWISTON	1,000	1,000	1,000	1,000	1,000	5,000
31 - MCCORMICK	1,000	1,000	1,000	1,000	1,000	5,000
32 - MARION	1,000	1,000	1,000	1,000	1,000	5,000
33 - MARLBORO	1,000	1,000	1,000	1,000	1,000	5,000
34 - NEWBERRY	1,000	1,000	1,000	1,000	1,000	5,000
35 - OCONEE	1,000	1,000	1,000	1,000	1,000	5,000
36 - ORANGETOWN	1,000	1,000	1,000	1,000	1,000	5,000
37 - PICKENS	1,000	1,000	1,000	1,000	1,000	5,000
38 - RICHMOND	1,000	1,000	1,000	1,000	1,000	5,000
39 - SALUDA	1,000	1,000	1,000	1,000	1,000	5,000
40 - SPARTANBURG	1,000	1,000	1,000	1,000	1,000	5,000
41 - SUMTER	1,000	1,000	1,000	1,000	1,000	5,000
42 - UNION	1,000	1,000	1,000	1,000	1,000	5,000
43 - WILLIAMSBURG	1,000	1,000	1,000	1,000	1,000	5,000
44 - YORK	1,000	1,000	1,000	1,000	1,000	5,000
TOTAL	1,000	1,000	1,000	1,000	1,000	5,000

Percentage of Accessible Products